

The Shifting Sands of Later Life: Trending Topics in South African Retirement and Frail Care

The landscape of retirement in South Africa is undergoing a profound transformation, driven by increasing longevity, persistent financial insecurity, and evolving preferences for later-life living. This report synthesizes current trends, policy interventions, and the adapting dynamics of retirement accommodation, with a specific focus on frail care. It aims to provide a comprehensive understanding of the challenges and opportunities facing South Africa's aging population and the systems designed to support them.

1. The Evolving Landscape of Retirement in South Africa

1.1. Demographic Shifts and Longer Lifespans: "Retirement Reimagined"

The traditional concept of retirement as a definitive end to one's working life is rapidly becoming obsolete in South Africa. Driven by increasing longevity, retirement is now evolving into a prolonged life stage transition that can span 10 to 15 years.¹ Projections indicate a substantial increase in South Africa's population aged 60 and over, from 4 million in 2012 to 5.7 million by 2022, further expanding to 15.4% of the total population by 2050.² The growth rate of the over-60 population, at 2.7% per annum, is nearly twice that of the under-60 population.² This extended period means that individuals, even at 65, often have decades ahead, necessitating careful planning for fulfilling engagements such as continued work, volunteering, or hobbies to maintain purpose and a sense of usefulness.¹

A significant phenomenon emerging from this demographic shift is the "silver economy," where older adults remain economically active. This is not solely due to financial necessity; many retirees, particularly those from academic backgrounds, actively seek larger roles within institutions or new ventures to maintain identity and

meaning, effectively postponing "real" retirement.¹ Globally, employers are also raising retirement ages, keeping people in the economy longer. Despite this, a notable number of individuals still retire early, only to discover they lack sufficient savings for a comfortable retirement, compelling them back into the workforce or to seek alternative income options.¹ The psychological impact of this transition is considerable, requiring individuals to actively create new meaning and purpose for themselves in this extended phase of life.¹

This fundamental redefinition of "retirement" highlights a crucial societal shift. The extended lifespan, while a positive development, is often coupled with the stark reality of inadequate retirement savings. This creates a situation where extended life, instead of being a period of leisure and comfort, becomes one of prolonged financial strain. The recommendation for a retirement lump sum of 18-20 times an individual's salary, which many fall significantly short of, underscores the severity of this financial gap.¹ This dynamic necessitates a re-evaluation of current labor policies to accommodate older workers, the development of flexible employment models, and the expansion of skill development programs tailored for an aging workforce. It also implies a burgeoning market for products and services catering to active, economically engaged older individuals. This prolonged financial vulnerability will inevitably place continued and increasing pressure on South Africa's social welfare systems, underscoring the urgent need for more robust financial literacy initiatives, accessible and effective savings vehicles from an earlier age, and innovative financial products designed to address rising living and healthcare costs over extended retirement periods.

1.2. Financial Preparedness: Challenges and the Cost of a Comfortable Retirement

Achieving a comfortable retirement in South Africa remains a significant challenge for the majority of its citizens. Research indicates that the average South African household requires over R7 million to retire comfortably, based on an annual income of R300,000.⁴ To maintain one's lifestyle post-retirement, a lump sum equivalent to approximately 15 times the annual take-home salary is recommended, translating to roughly R4.5 million for an individual earning R300,000 annually.⁵

However, the reality is far from this ideal. The 10X Retirement Reality Report 2023/2024 reveals that only a mere 6% of South Africans are on track for a comfortable retirement, with a concerning 51% of retirees reporting difficulty making

ends meet.⁶ The primary reason cited by 72% of individuals over 50 for their retirement plans being off track is the inability to save enough. Similarly, 70% of those without a plan state they cannot afford to save, with nothing left over at the end of the month.⁷ Compounding this, correcting a savings deficit after age 50 is extremely challenging, often requiring an investment of at least 30-40% of a monthly salary.⁷ A particularly alarming trend is that 56% of working individuals who changed jobs admitted to cashing in their retirement savings, severely impacting their long-term financial security.⁷ Furthermore, the percentage of people able to retire on their own terms has decreased significantly, from 70% in 2021 to 60% in 2023/24, with a rising trend of employers compelling older workers into early retirement packages.⁷

This stark contrast between the required savings and the actual preparedness points to a profound systemic failure in retirement planning and provision. The high percentage of people unable to save enough directly correlates with broader socio-economic challenges, including income inequality and the high cost of living. This situation highlights that South Africa faces a severe and pervasive retirement affordability crisis, driven by a confluence of insufficient personal savings, escalating living costs (particularly healthcare), and premature withdrawals from retirement funds. This is not merely an individual financial problem but a deep-seated societal challenge reflecting underlying economic pressures. This crisis will inevitably lead to increased reliance on state social grants and informal family support networks, placing further strain on an already stretched social welfare system and exacerbating intergenerational financial burdens. It underscores the urgent need for comprehensive financial education and the development of more accessible, effective, and resilient savings vehicles.

Moreover, the phenomenon of "early retirement" is increasingly a forced outcome rather than a planned luxury. Many who retire early discover insufficient savings¹, a situation further compounded by the growing number of individuals compelled into early retirement by employers.⁷ The common choice of living annuities, while offering higher initial income, frequently leads to financial shortfalls over time due to rising living costs and the critical lack of guaranteed post-retirement medical aid, forcing most retirees to pay out-of-pocket for medical care.¹ This highlights a critical need for policy interventions that provide stronger protections against forced early retirement without adequate financial provisions. Furthermore, financial advisors must place a greater emphasis on educating clients about the long-term sustainability of annuity choices, particularly in light of continuously escalating healthcare costs, to ensure more secure retirement outcomes.

2. Key Policy and Financial Reforms

2.1. The 2025 Pension Grant Hike: Impact and Implications

The South African government has confirmed a pension grant hike for 2025, a strategic move aimed at addressing the financial challenges faced by elderly citizens.⁸ This adjustment is designed to provide a noticeable uplift in monthly disbursements for pensioners, specifically to match the inflation rate and rising costs of living.⁹ The 2025 increase is notably higher than the 2024 adjustment, signaling a more robust economic strategy and setting a new benchmark for future pension adjustments.⁹ New payment dates will shift from the 1st to the 5th of each month, commencing in January 2025.⁹

The anticipated benefits of this increase are substantial, including enhanced financial stability for pensioners, greater capacity for investment in personal health and wellness, and an increased ability to support family and community activities.⁹ The grant is also viewed as a mechanism to encourage savings, promote financial independence among seniors, and enhance their overall quality of life and longevity.⁹ In 2022, the Older Persons Grant benefited 3.8 million older persons, representing approximately 75% of South Africa's total older person population, amounting to R92.13 billion, or about 98% of the Department of Social Development's (DSD) total spending on older persons.¹⁰

Additional supportive measures accompanying the grant include workshops on financial literacy and budgeting, access to free health screenings and wellness programs, community engagement initiatives to reduce isolation, subsidized transport options, and online resources for managing grants and benefits.⁹

The overwhelming proportion of DSD spending allocated to the Older Persons Grant and the explicit strategic nature of the 2025 grant hike unequivocally demonstrate the government's recognition of and direct response to widespread elder poverty and financial vulnerability in South Africa. This signifies an implicit social contract where the state acts as a primary financial backstop, acknowledging that private savings

alone are critically insufficient for a large segment of the older population. The pension grant increase is thus a critical and expanding social safety net in South Africa, reflecting a governmental commitment to improving the quality of life for vulnerable seniors and mitigating the broader national retirement crisis. It underscores the state's significant, though often understated, role as a primary financial provider for a substantial portion of the elderly population. While undeniably positive for beneficiaries, the heavy reliance on state grants starkly highlights the immense scale of the private savings deficit in the country. The future sustainability of these grants will represent a key fiscal challenge for the government, especially given the rapidly aging population. The shift in payment dates, though seemingly minor, also points to the ongoing administrative complexities and the growing importance of digital literacy for beneficiaries to manage their financial affairs efficiently.

2.2. The Two-Pot Retirement System: Mechanics, Implementation, and Tax Considerations

The Two-Pot Retirement System, officially enacted into law on September 1, 2024, by President Cyril Ramaphosa, represents a significant reform in South Africa's pension landscape.¹² Its primary objective is to provide flexibility for retirement fund members to access a portion of their savings during emergencies, crucially without necessitating resignation from their employment. This aims to strike a balance between long-term financial security and immediate liquidity needs.¹²

Under this new system, new retirement contributions are split into two main components: a savings component (1/3 of total contributions) and a retirement component (2/3 of total contributions).¹² All contributions and investment growth accumulated up to August 31, 2024, are placed into a "vested pot" and continue to operate under the old rules, protecting existing rights.¹² Funds in the savings pot can be accessed once per tax year without requiring termination of service. A "seed capital" amount, equivalent to 10% of retirement savings as of August 31, 2024 (capped at a maximum of R30,000), became available for withdrawal from this pot on September 1, 2024.¹² The minimum annual withdrawal from this pot is R2,000.¹² The retirement pot, conversely, is designated for compulsory preservation and is only paid upon actual retirement. If its total value exceeds R165,000 at retirement, the entire amount must be paid as an annuity.¹²

A critical aspect of the system involves tax implications. Any withdrawals from the

savings component before retirement are taxed at the member's marginal tax rates, with a withholding tax applied. This amount is added to the annual income at year-end, potentially pushing individuals into a higher tax bracket.¹² It is important to note that tax and administration costs are deducted from the withdrawal amount.¹² The system does not automatically apply to members aged 55 and older on March 1, 2021, who remained with the same provident or provident preservation fund; these individuals have until August 31, 2025, to opt-in.¹²

The implementation has faced complexities, with the draft 2025 Revenue Laws Amendment Bill proposing changes to address discrepancies in seeding amount calculations.¹⁵ Pension funds are required to amend their rules, adjust investment portfolios, and prepare administrative systems.¹³ Members are strongly urged to register for online access to facilitate timely processing of withdrawals, and the Sanlam MyRetirement application has been replaced by the new Sanlam MyPortfolio app to accommodate the system.¹²

The fundamental objective of the Two-Pot System to provide flexibility for emergencies directly addresses the immediate financial stress experienced by many South Africans. However, allowing early access, even with limitations and tax disincentives, inherently creates a tension with the system's overarching goal of "compulsory preservation." The marginal tax rates and potential for shifting into higher tax brackets are designed to discourage frivolous withdrawals, but their effectiveness in dire situations remains to be seen. This policy represents a pragmatic, albeit potentially risky, response to immediate financial hardship. While it offers crucial liquidity, it carries the inherent risk of further eroding long-term retirement savings if withdrawals become habitual rather than being reserved strictly for genuine emergencies. The ultimate success of this system hinges on its ability to effectively balance the competing demands of short-term liquidity with long-term capital preservation. This policy has the potential to alleviate short-term financial distress for many households, potentially reducing reliance on high-interest informal borrowing or debt. However, it also places a greater burden on individuals to exercise financial discipline, understand complex tax implications, and manage their withdrawals judiciously to avoid exacerbating future poverty. Comprehensive and ongoing financial literacy campaigns will be absolutely crucial for the effective and responsible implementation of this system.

The successful implementation of the Two-Pot System also presents considerable administrative and technological challenges for pension funds and financial institutions. The requirement for funds to significantly amend their rules, adjust investment portfolios, and overhaul their administrative systems, coupled with

proposed amendments to seeding calculations, points to a substantial level of complexity. Furthermore, the strong emphasis on members registering for online access and the replacement of existing applications suggest a significant push towards digitalization for processing withdrawals. There is a tangible risk of exacerbating the digital divide, where older individuals or those with limited technological literacy may struggle to efficiently access their funds, potentially leading to frustration and delays. To ensure equitable access and smooth operation, successful implementation will require robust IT infrastructure, clear and consistent communication strategies, and accessible, multi-channel support for all members, especially those who are not digitally literate. Any significant delays or widespread confusion could undermine public trust in the new system and its stated objectives.

Table 1: Overview of South Africa's Two-Pot Retirement System

Component Name	Purpose /Description	Contribution Ratio (for new contributions)	Access Rules	Withdrawal Limits	Taxation	Applicability/Exclusions	Key Date
Vested Component	Accumulated savings up to 31 August 2024	N/A	Under old fund rules	N/A	Old rules apply	All members	N/A
Savings Component	Emergency access	1/3 of new contributions	Once per tax year	10% of vested pot (max R30,000 seed); Min R2,000 annual withdrawal	Marginal tax rates (withholding tax)	All members	September 1, 2024
Retirement Component	Compulsory preservation	2/3 of new contributions	At retirement only	Must be annuity if >R165,0	Taxed as annuity income	All members (unless 55+ on	September 1, 2024

				00		01/03/2021 and opt-out/don't opt-in)	
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2.3. Addressing Systemic Vulnerabilities: The Debate on Pension Fund Models (DC vs. CDC)

South Africa's dominant Defined Contribution (DC) system inherently exposes individuals' retirement savings to the volatility of the market, meaning that retirement outcomes are often dependent on market timing rather than diligent planning and consistent saving.¹⁶ The Covid-19 pandemic served as a stark illustration of this systemic vulnerability, as many individuals were forced to exit their retirement funds at market lows, thereby locking in significant and often unrecoverable losses.¹⁶ In contrast, the less common Defined Benefit (DB) model guarantees a fixed pension based on factors like years of service and salary, but the DC system shifts all investment risk directly to the individual.¹⁶

To address this structural weakness, Collective Defined Contribution (CDC) schemes are proposed as a more stable and equitable alternative. These schemes retain individual contributions but pool investments, allowing members to share market risk and benefit from smoother returns over time, thereby providing protection from market shocks.¹⁶ Research from Aon suggests that CDC schemes could potentially deliver up to 30% higher retirement incomes compared to standard DC arrangements. These gains are attributed to lower fees, improved long-term investment efficiency, and the crucial ability to avoid locking in losses during economic downturns.¹⁶ Countries like the UK and the Netherlands are already transitioning towards CDC systems to future-proof their pension systems against longevity and market volatility.¹⁶

However, CDC systems are not without drawbacks. For instance, members generally cannot pass unused savings on to heirs, which may concern those who view retirement funds as part of a broader wealth transfer strategy. Additionally, issues of intergenerational fairness must be carefully addressed to ensure younger workers do not disproportionately subsidize older members.¹⁶ Despite these concerns, experts caution that the most crucial risk is inaction, particularly given the current global instability, rising life expectancy, and a growing crisis of confidence in retirement

outcomes in South Africa.¹⁶

The critique of the dominant DC system clearly illustrates that even diligent individual saving and planning can be severely undermined by external factors like market volatility. This suggests that the pervasive retirement crisis in South Africa is not solely attributable to individual financial behavior but is deeply rooted in the structural design of the retirement system itself. The strong advocacy for CDC schemes is a direct and strategic response to this inherent systemic vulnerability. While individual savings remain critically important, the current Defined Contribution pension fund model in South Africa is fundamentally flawed in its exposure to market timing risk, leading to unpredictable and often insufficient retirement outcomes. This necessitates a proactive shift towards more resilient, collective models like CDC to ensure greater stability and security in retirement. This ongoing debate points towards a future where South Africa's pension systems might evolve to prioritize collective risk-sharing and long-term stability over the current emphasis on individual investment control. Policymakers and industry players face the complex task of weighing the potential benefits of higher, smoother returns against legitimate concerns such as inheritance rights and intergenerational equity. The emphasis on "inaction" as the greatest risk underscores the urgent need for decisive legislative and industry collaboration to implement meaningful structural changes.

3. Trends in Retirement Accommodation

3.1. The Growing Appeal of Community Living: Retirement Villages and Gated Communities

Retirement villages and gated communities are experiencing increasing popularity in South Africa, as they offer supportive, engaging environments that foster a crucial sense of belonging for retirees.¹⁸ These communities are specifically designed to promote active and fulfilling lifestyles, featuring a wide array of social activities, recreational facilities such as gyms, swimming pools, and clubhouses, and abundant opportunities for residents to connect with one another.¹⁸ Safety and security are consistently highlighted as primary concerns for retirees, which these communities

effectively address through controlled access, surveillance, and manned gates.¹⁸ Maintenance-free living, where the community handles upkeep, landscaping, and repairs, is a significant benefit, freeing up residents' time to pursue hobbies and interests without the burdens of homeownership.¹⁸ Proximity to essential services like hospitals, shopping centers, and airports is deemed crucial for convenience and accessibility as one ages.¹⁸ Sectional title properties are particularly popular due to the advantage of levies covering external maintenance, easing the burden on homeowners. Ground-floor units with private gardens are highly desirable for easier mobility, as stairs can become challenging with age.¹⁸ The availability of pet-friendly properties is also noted as a "must" for many animal lovers seeking retirement accommodation.¹⁸ Luxury developments, such as Oasis Life Constantia, are experiencing rapid sales, indicating strong demand for high-end amenities and integrated healthcare services.¹⁹ Retiree preferences consistently include the availability of multiple levels of care, on-site primary healthcare, opportunities for companionship, and clear, good communication with management.²¹

The repeated emphasis on fostering an "active and fulfilling lifestyle," promoting social engagement, and providing a wide array of amenities clearly indicates that these communities are marketing more than just residential units. They are strategically addressing the psychological, social, and physical needs of individuals facing longer retirement periods. The rapid sell-out of luxury developments further validates the strong market demand for this integrated lifestyle approach. Modern retirement communities in South Africa are evolving into comprehensive lifestyle ecosystems that offer not only secure housing but also robust social connections, physical security, diverse recreational opportunities, and integrated healthcare services. This holistic approach caters directly to the growing desire for "successful ageing" among South African seniors. This trend signals a significant growth market for developers capable of creating integrated, amenity-rich environments that prioritize resident well-being and engagement. It also implies that future retirement planning must extend beyond mere financial solvency to encompass social, lifestyle, and health considerations. The increasing demand for pet-friendly options further highlights the evolving and diverse needs and preferences of contemporary retirees.

The consistent and strong emphasis on "safety and security" and the allure of "maintenance-free living" underscore these as non-negotiable priorities for South African retirees. The high desirability of ground-floor units for mobility and the importance of proximity to essential services further highlight a pronounced preference for convenience and ease of living as individuals age and their physical capabilities may decline. For South African retirees, paramount concerns include

personal security from crime and the convenience derived from reduced home maintenance responsibilities. These factors are significant drivers behind the growing appeal and demand for managed community living options over traditional standalone homes. High crime rates and the desire for reduced household burdens and increased ease of living are directly leading to an increased demand for secure, managed, and amenity-rich retirement communities. Developers in the retirement sector must continue to prioritize and robustly implement comprehensive security features and extensive maintenance services as core offerings. This trend also suggests a potential long-term decline in demand for traditional, unmanaged standalone homes among seniors, unless such properties can effectively replicate the security and convenience features offered by dedicated retirement communities.

3.2. Accommodation Models and Financial Implications (Life Rights, Sectional Title, Full Ownership)

The South African retirement accommodation market primarily operates on three prominent financial models: sectional title, life rights, and share block schemes.²²

Sectional Title involves full ownership of a specific unit along with an undivided share in the common property of the complex. It is governed by the Sectional Titles Act. Buyers are typically liable for transfer duty, VAT, capital gains tax, special levies (for large-scale renovations), and all ongoing maintenance, insurance, and security costs.²²

Under the **Life Rights** model, residents purchase a contractual right to live in a unit for life, but they do not acquire legal ownership of the property. This option is often less expensive upfront than traditional ownership models, and residents typically benefit from significantly lower maintenance costs as the developer is responsible for village maintenance, insurance, and security, with no special levies. The developer retains ownership of the property. Upon resale of the right or the resident's passing, the original purchase price is typically returned (though this can vary by scheme), or the developer retains a predetermined portion as an "exit fee".²² A key benefit is the guaranteed lifetime occupation, often coupled with integrated medical and frail care services available on the premises.²⁴ The cost structure is generally more flexible and can be tailored to fit a retiree's budget.²⁴

Full Ownership allows individuals to buy and own a property outright, similar to

traditional homeownership. Residents are responsible for all associated costs, including maintenance, rates, and levies. While offering potential property value appreciation, it involves higher upfront costs and ongoing maintenance expenses.²³

In a **Share Block** scheme, a retiree purchases shares in a company that owns the property, granting them the right to use a specific unit. The acquired shares can be sold at any time or bequeathed to heirs. The directors of the share block company are responsible for all management decisions, and each shareholder contributes to a levy fund for running and ongoing costs.²²

Life Rights are generally noted as having a lower purchase price compared to a house or apartment of similar size under sectional title or freehold ownership.²⁴ Monthly levies are applicable across all models.²⁴ Retiree preferences vary: community-dwelling elderly generally expressed a preference for renting residential units over buying them²¹, while retirement village residents showed a stronger preference for purchasing their units.²¹ High-income respondents consistently prioritized ownership options.²¹ Older age groups, likely due to declining financial capacity, demonstrated more concern with the costs associated with levies and rent.²¹

The increasing prevalence and detailed benefits of the "Life Right" model – including its lower upfront cost, exemption from transfer duty/VAT/CGT, maintenance-free living, guaranteed lifetime occupation, and often integrated healthcare services – directly address several key concerns for South African retirees: financial strain, the desire for convenience, and critical access to healthcare. The fact that the developer retains ownership under this model incentivizes them to maintain the property to high standards, ensuring long-term quality. The Life Right model is rapidly emerging as a preferred and innovative financial structure within South African retirement communities. It offers a compelling balance of affordability, security, and comprehensive care services, making it particularly appealing to those seeking a "stress-free retirement lifestyle" without the traditional burdens of property ownership. This model is poised to become a dominant feature of the retirement property market, potentially shifting the focus from traditional property investment (i.e., capital appreciation) towards the value proposition of lifestyle and service provision. Financial advisors will increasingly need to educate their clients on the nuances of Life Rights, especially concerning estate planning (as residents do not hold the deed, there is no direct equity buildup or inheritance for heirs) and the implications of exit fees.

While models like Life Rights offer distinct affordability benefits compared to outright property purchase, the overall cost of living in quality retirement communities remains

substantial (e.g., R10,000-R45,000/month for care, and properties often starting at R1.5 million).⁶ The explicit mention of "luxury estates" versus "middle-market alternatives," coupled with the observation that only a small percentage of retirement villages cater to middle-income earners, clearly points to a significant and persistent affordability gap within the sector.²⁹ Despite the introduction of innovative financial models like Life Rights, access to quality retirement accommodation in South Africa remains largely stratified by income. There is a substantial and underserved market gap for truly affordable options that cater to the broad middle-income segment of the aging population. This affordability gap will likely lead to continued and increasing pressure on informal family care networks and state-subsidized care services. It also presents a significant investment and development opportunity for market players willing to strategically address the middle-income segment with more inclusive financial models (e.g., rent-to-own, reverse mortgages) and cost-saving infrastructure (e.g., solar power, water harvesting).²⁹

Table 2: Comparison of Retirement Accommodation Financial Models

Model Type	Ownership Status	Upfront Costs	Ongoing Costs	Resale/Inheritance Implications	Key Benefits	Key Drawbacks	Integrated Care Availability
Life Rights	Right to occupy	Generally lower; no transfer duty/VAT/CGT	Monthly levies; developer handles maintenance, insurance, security; no special levies	Original purchase price returned /exit fee; no equity for heirs	Stress-free, guaranteed tenure, integrated care often included	No equity/inheritance, exit fees	Often included
Sectional Title	Full ownership of unit + common	Transfer duty/VAT/CGT apply	Monthly levies, special levies; owner	Full resale value, forms part of	Property appreciation potential, full	Higher costs, maintenance burden	May be separate

	property share		handles maintenance, insurance, security	estate	control		
Full Ownership	Full ownership of property	Highest	Monthly levies; owner handles maintenance, rates, taxes	Full resale value, forms part of estate	Property appreciation potential, full control	Highest costs, full responsibility	May be separate
Share Block	Shares in company owning property	Shares purchased	Monthly levies; directors manage	Shares can be sold/bequeathed	Flexibility in selling shares	Minimum age for residents	May be separate

3.3. Market Dynamics: Supply, Demand, and Affordability Challenges

South Africa's aging population is projected to reach 5.6 million seniors by 2030, a demographic shift that is significantly increasing the demand for suitable retirement accommodation options.²⁹ Despite this growing demand, the formal retirement property market in South Africa remains relatively small, currently accommodating approximately 44,000 households, which constitutes a tiny fraction of the over 5 million people aged 60 and older in the country.³⁰ Lightstone's research identified around 650 retirement complexes nationwide, comprising fewer than 100,000 units in total and serving at most 125,000 individuals.³⁰ A significant portion—more than half—of the properties in formal retirement villages are valued at over R1.5 million, indicating a market skewed towards higher-income segments.³⁰ Sales in retirement complexes have been robust, exceeding R28 billion over the past five years.³⁰ The Western Cape leads in terms of the number of retirement properties and also records the highest average sales prices.³⁰ Despite many South Africans over the age of 60 owning their homes, there is a significant and acknowledged gap in the availability of formal retirement housing options, particularly within the affordable segment.³⁰

The government faces an "enormous backlog" in providing social housing for all adult

ages and currently does not view the provision of dedicated (and costly) senior housing as a priority, citing resource constraints and other pressing demands.³¹ Municipalities' continuous increases in utility rates directly impact the affordability of housing, including for the retirement target market.³² Slow land release processes and challenges in infrastructure provisioning further affect the feasibility and timely rollout of housing projects, particularly in the affordable sector.³²

The projected substantial growth of the senior population stands in stark contrast to the currently small formal retirement property market. This discrepancy reveals a severe and widening supply-demand imbalance. Furthermore, the fact that over half of the existing properties are valued above R1.5 million clearly indicates that the market primarily caters to higher-income segments, leaving a vast majority of the aging population underserved. South Africa is facing a critical shortage of formal retirement accommodation, particularly within the affordable segment. This results in a highly segmented market where luxury developments are thriving, while the majority of seniors struggle to find suitable and accessible housing options. This severe imbalance will inevitably drive up prices in the existing formal market, making it even less accessible for many. It will also exacerbate the pressure on informal care arrangements and family support networks. This situation highlights a significant, yet largely untapped, investment opportunity for developers who are willing to innovate and address the middle-income segment with more inclusive and cost-effective models.

The government's acknowledged "enormous backlog" in social housing and its stated non-prioritization of dedicated senior housing, combined with the impact of increasing municipal utility rates, slow land release processes, and persistent infrastructure challenges, directly explain the persistent lack of affordable retirement housing supply. These factors create significant disincentives for developers to invest in and deliver projects within the affordable segment. The severe affordability crisis in South African retirement housing is not solely a consequence of market forces but is significantly compounded by governmental policy gaps, administrative inefficiencies, and critical infrastructure limitations, which collectively impede the development of accessible and affordable senior living options. Government non-prioritization of senior housing, municipal utility rate increases, slow land release processes, and infrastructure provisioning challenges are directly contributing to the limited development and supply of affordable retirement housing. Addressing this complex issue requires a concerted and coordinated effort involving government departments, the private sector, and non-profit organizations. Key interventions must include streamlining regulatory approvals, unlocking dedicated funding partnerships, and

ensuring the timely release of suitable land for development. Without these fundamental structural changes, the demand for affordable senior housing will continue to vastly outstrip supply, perpetuating and deepening the crisis for a growing segment of the population.

4. Focus on Frail Care and Elderly Support

4.1. The "Age in Place" Phenomenon: Preferences, Drivers, and Implications for Care

An increasing number of South Africans are expressing a strong preference for "age in place" living over the traditional transition to a frail care facility or a nursing home.³³ This resistance to traditional frail care is driven by several factors: the desire for independence and control over personal space, confidence in managing their own care, fear of isolation from friends and family, and the incredibly high cost of round-the-clock care.³³ Frail care costs can range from ZAR 15,000 to ZAR 45,000 per month, with some retirement homes charging ZAR 30,000 to ZAR 40,000 per month for full-time frail care.²⁷

The "age in place" model integrates traditional healthcare on an as-needed basis, tailored to individual needs, minimizing costs for retirees and allowing them to recuperate at home when possible.³³ Recovery from surgery in a familiar home environment has been linked to improved post-operative outcomes, faster recovery, and reduced risk of depression and isolation, particularly in older patients.³³ Modern "age in place" models emphasize primary care, including annual health assessments, GP check-ups, and prescription management, as part of a preventative care strategy.³³ In retirement villages where primary care is offered, typically fewer than 5% of residents eventually need the round-the-clock care provided by dedicated frail care facilities.³³ Retirement developments like Wytham Estate are adopting "age in place" policies, offering onsite Wellness Managers and allied healthcare teams to provide a vast bouquet of services within residents' homes.³³ These facilities often include gyms, yoga studios, and physiotherapy rooms.³³ Older persons prefer to use their own furniture, desire primary healthcare, and recreational facilities in their

accommodation.²¹ Community-dwelling respondents generally have a negative perception of frail care facilities, viewing them as a "last resort" or a place without dignity.²¹ Black respondents, in particular, hold strong negative perceptions, with many feeling they would rather die than enter one.²¹ The desire for independence, not wanting to burden children, and the security of knowing they will be cared for are strong sentiments across age and income groups.²¹ However, aging in place also presents challenges, including increasing social isolation, burdens of home maintenance, and the potential for unforeseen health emergencies.³⁴ Mobility limitations, loss of peers, and shrinking social networks can lead to loneliness and depression.³⁴ Household hazards like stairs and poor lighting become more dangerous with age.³⁴

The strong aversion to traditional frail care facilities, often viewed as a "last resort" or lacking dignity, coupled with the clear preference for independence and home-based recovery, indicates a fundamental redefinition of what "frail care" means for the aging population. The success of "age in place" models, which integrate healthcare services *into* the home or community, directly supports the statement that "Frail care has become a service, not a place".³³ This transformation is driven by both the desire for dignity and the prohibitive costs of traditional institutional care. The prevailing sentiment among South African seniors is a strong rejection of traditional institutional frail care in favor of models that prioritize independence, dignity, and personalized care within familiar home or community environments. This shift redefines frail care from a dedicated physical location to a flexible, integrated service delivery system. This trend necessitates a significant re-orientation of the elder care industry towards developing and scaling integrated, home-based, and community-centric care solutions. It also places a greater emphasis on preventative primary care within retirement communities to minimize the need for high-cost, high-acuity institutional care. Policy and funding mechanisms will need to adapt to support this evolving service delivery model, potentially shifting resources from institutional beds to community-based care infrastructure and professional home care services.

While "aging in place" in a standalone home offers autonomy, it comes with significant risks of social isolation, maintenance burdens, and lack of immediate medical support. Traditional frail care is rejected due to its perceived loss of independence and high cost. The emergence of retirement communities offering a "continuum of care," from independent living to assisted living and on-site frail care, directly addresses this dichotomy. These communities provide the desired independence and familiar surroundings while mitigating the risks of isolation and ensuring access to medical support as needed. Integrated retirement communities that offer a spectrum of care

options, from independent living to on-site frail care, are increasingly becoming the preferred solution for South African retirees. These models successfully bridge the gap between the desire for autonomy in familiar surroundings and the critical need for safety, social connection, and reliable medical support. This suggests a robust future for multi-faceted retirement developments that can adapt to residents' evolving needs, offering a seamless transition through different levels of care without requiring disruptive relocations. This model aligns with the desire for security and dignity throughout the aging process, fostering a sense of belonging while providing peace of mind for both seniors and their families.

4.2. Challenges in the Frail Care Sector and Potential Solutions

South Africa faces a significant demographic shift with a steadily growing elderly population, leading to an increasing demand for quality care in retirement facilities.³ Despite this rising need, there is a critical shortage of qualified caregivers, stemming from an aging workforce (a "silver tsunami"), insufficient training, poor working conditions (low wages, long hours), and a lack of recognition.³⁶ This shortage results in compromised quality of care, longer wait times, reduced personal attention, increased risk of errors, and high burnout rates for existing caregivers.³⁶ Bottlenecks in producing new caregivers are caused by the transition to new nursing qualifications and accreditation requirements by the South African Nursing Council (SANC) and the Council for Higher Education.³⁶

The majority of Department of Social Development (DSD) funding for older persons (98%) is allocated to the Older Persons Grant, with only 2% (R1.6 billion in 2022) going to subsidies for non-profit organizations (NPOs) providing residential and community-based care.¹⁰ This limited funding means community-level care is not reaching the vast majority of older persons who need support with daily activities (estimated 1.5 million people, or 40% of the older population), with only about 100,000 currently reached.¹⁰ Funding per person, adjusted for inflation, has only increased by 5% from 2006/07 to 2022/23, while provincial funding decreased by 13% during the same period.¹⁰ Vast regional disparities exist in care provision, with some provinces receiving significantly more funding than others (e.g., Western Cape vs. KwaZulu-Natal).¹⁰ Challenges include limited community support services (senior clubs, social workers, home-based carers), and when available, services are often inaccessible due to expensive or unsuitable transport.¹⁰ The healthcare system itself faces challenges in attending to geriatric needs, with long waiting times,

illness-centered care, lack of compassion, and fragmentation of services.³⁷ There is a growing chronic disease burden among the aging population, increasing demands on the healthcare system and budget.² Family caregivers, predominantly women, bear a significant economic, psychological, social, and physical burden, often lacking resources, guidance, and recognition.¹¹ Dependence on families alone results in unreliable care quality.³⁹

The overwhelming allocation of DSD funds to the Older Persons Grant with a mere 2% for residential and community-based care clearly indicates a profound systemic underinvestment in direct care services for the elderly. This disproportionate funding, coupled with regional disparities and the fact that only a tiny fraction of those needing daily support are reached, reveals a critical gap in public provision. The lack of accessible transport and fragmented healthcare services further compound this inaccessibility. South Africa's public elder care system is severely underfunded and highly inaccessible, with the vast majority of state support channeled into grants rather than direct care services. This creates a substantial unmet need for assistance with daily activities and places an unsustainable burden on informal family caregivers. This situation will lead to a continued decline in the quality of life for many vulnerable seniors, particularly those in lower-income brackets, and will exacerbate the existing pressures on family caregivers. Urgent policy re-evaluation is required to rebalance DSD spending, increase investment in community-based care infrastructure, and address the geographical disparities in service provision to ensure more equitable and comprehensive support for the aging population.

The severe shortage of qualified caregivers, attributed to an aging workforce, training bottlenecks, poor conditions, and lack of recognition, represents a critical bottleneck in the entire elder care ecosystem. This directly compromises the quality of care and leads to burnout. The proposed solution of training domestic helpers is a direct, practical response to this crisis, leveraging existing trust and providing a rapid pathway to formal qualification.⁴⁰ Empowering domestic helpers through specialized training to become qualified caregivers is a promising solution, leveraging existing trust relationships.⁴⁰ Formal qualifications for professional elderly care can be acquired within a three-month timeframe, enhancing job prospects and earning potential for helpers.⁴⁰ Temporary Employment Services (TES) can provide this training, covering areas like wound care, palliative care, and medication management.⁴⁰ The severe shortage of qualified caregivers is a fundamental impediment to delivering quality elder care in South Africa, driven by systemic issues in recruitment, training, and working conditions. Innovative workforce development strategies, such as upskilling domestic helpers, are essential to address this critical

gap. Successful implementation of such training programs could not only alleviate the caregiver shortage but also empower a significant segment of the workforce, offering enhanced job security and earning potential. This approach also aligns with the preference for care within familiar environments. However, it requires robust accreditation, fair labor practices, and ongoing professional development to ensure high standards of care and prevent exploitation.

Digital health innovations, including smart home automation, AI, and IoT, can enhance care quality, safety, and independence for seniors by improving service delivery, monitoring, and communication.³⁵ Examples include fall detection sensors, vital sign tracking, emergency alerts, automated medicine dispensers, and voice-activated controls.³⁵ A trans-disciplinary expert working group involving government, civil society, NPOs, and academia is recommended to plan for sustainable elder care.¹⁰ The discussion of smart home automation, AI, and IoT in elderly care highlights technology's potential to enhance safety, independence, and quality of life through features like fall detection, vital sign monitoring, and automated tasks. However, the explicit caution that "no matter how advanced smart homes become, they should never replace human interaction"³⁵ underscores a crucial understanding: technology is a powerful

tool to augment care, not to substitute the essential human element, particularly given the risks of social isolation. Technology offers significant promise in revolutionizing elderly care in South Africa by improving safety, efficiency, and independence within senior living environments. However, its role is primarily to complement and enhance human care, not to replace the vital social and emotional support provided by caregivers and community interaction. Investment in tech-enabled care solutions should be strategically integrated with human-centric care models. This implies a need for training caregivers in leveraging these technologies, ensuring accessibility and user-friendliness for seniors, and carefully balancing technological advancements with the fundamental human need for connection and personalized attention to avoid exacerbating loneliness or feelings of being "managed" by machines.

Conclusions

The retirement landscape in South Africa is defined by a complex interplay of demographic shifts, financial realities, and evolving preferences for later-life living.

Increasing longevity is redefining retirement from a single event to a prolonged life stage, compelling many older adults to remain economically active, thus giving rise to a "silver economy." However, this extended lifespan often coincides with a stark reality of inadequate personal savings, leading to widespread financial insecurity and a "retirement reality gap" for the majority of South Africans. The prevalence of forced early retirement further compounds these financial vulnerabilities.

Government interventions, such as the 2025 pension grant hike and the Two-Pot Retirement System, represent critical efforts to address these financial challenges and provide a social safety net. The pension grant, while a vital lifeline for a significant portion of the elderly, highlights the immense scale of the private savings deficit. The Two-Pot System aims to balance immediate liquidity needs with long-term preservation, but its success hinges on individual financial discipline and effective administrative implementation across financial institutions, particularly in navigating the digital divide. Beyond individual savings, the debate around shifting from the current Defined Contribution (DC) pension model to a Collective Defined Contribution (CDC) system underscores the imperative for systemic reform to cushion individuals from market volatility and ensure more stable retirement outcomes.

In terms of accommodation, there is a growing appeal for integrated retirement communities and gated communities that offer holistic lifestyle ecosystems. These environments provide a premium on security, convenience, and social engagement, moving beyond mere housing to offer comprehensive well-being. The "Life Right" financial model is emerging as a strategic response to affordability and maintenance concerns, offering a balance of security and comprehensive care. However, a significant market gap persists for truly affordable retirement accommodation, as the current supply largely caters to higher-income segments. This supply-demand imbalance is further exacerbated by governmental policy gaps, administrative inefficiencies, and infrastructure limitations.

The frail care sector is undergoing a transformative shift, with a strong preference for "age in place" models over traditional institutional facilities. This redefines frail care from a physical location to a flexible service delivered within familiar home or community environments, driven by desires for dignity, independence, and cost considerations. Integrated retirement communities that offer a continuum of care are increasingly seen as the optimal solution, bridging the gap between autonomy and the critical need for medical support. However, the entire elder care ecosystem is hampered by a severe caregiver shortage, stemming from an aging workforce, training bottlenecks, and poor working conditions. This calls for innovative workforce development strategies, such as upskilling domestic helpers, to address the critical

demand for qualified caregivers. Technology, including smart home automation and digital health innovations, offers significant promise in enhancing care quality and independence, but its role is understood as complementary to, rather than a replacement for, essential human interaction and social support.

In conclusion, South Africa's retirement journey is characterized by resilience and adaptation in the face of profound socio-economic pressures. Addressing these multifaceted challenges requires a coordinated, multi-stakeholder approach that prioritizes comprehensive financial planning, innovative policy reforms, strategic investment in diverse and affordable retirement accommodation models, and a re-imagined, human-centric approach to elder and frail care.

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